

**BOD 71/2017**

(agenda item: 16)

# Report to the Meeting of the

# Oxford Health NHS Foundation Trust

# Board of Directors

**24 May 2017**

**2017 Board Self-Certifications to NHS Improvement**

**For: Approval**

**Executive Summary**

NHS Foundation Trusts are required to self-certify whether or not they have complied with the conditions of the NHS provider licence (which itself includes requirements to comply with NHS Act 2006; HSC Acts 2008, 2009 and 2012, and have regard to the NHS Constitution), have the required resources available if providing commissioner requested services, and have complied with governance requirements.

Providers need to self-certify the following after the financial year end:

NHS provider licence condition:

1. The provider has taken all precautions necessary to comply with the licence, NHS Acts and NHS Constitution (Condition G6(3))
2. The provider has complied with required governance arrangements (Condition FT4(8))
3. If providing commissioner requested services, the provider has a reasonable expectation that required resources will be available to deliver the designated service (Condition CoS7(3))

The aim of self-certification is for the Trust to carry out assurance that we are in compliance with the conditions and is up to providers how they carry out this process. Any process should ensure that the Board understands clearly whether or not the Trust can confirm compliance.

For 2017/18 NHSI are **not** requiring Trust’s to submit their declarations with a plan that from July 2017 spot audits will take place where selected FTs will be required to demonstrate that they have carried out the self-certification process (which can be demonstrated by signed templates or board minutes and papers etc).

**Recommendation**

The Board of Directors is invited to approve the 31st May 17 declaration as follows:

1. Following a review for the purpose of paragraph 2(b) of licence condition G6, the Directors of the Licensee are satisfied, as the case may be that, in the Financial Year most recently ended, the Licensee took all such precautions as were necessary in order to comply with the conditions of the licence, any requirements imposed on it under the NHS Acts and have had regard to the NHS Constitution. **CONFIRMED**
2. The Board declares that the Licensee continues to meet the criteria for holding a licence. **CONFIRMED**
3. Declaration 3a). After making enquiries the Directors of the Licensee have a reasonable expectation that the Licensee will have the Required Resources available to it after taking account distributions which might reasonably be expected to be declared or paid for the period of 12 months referred to in this certificate. **CONFIRMED**

The 30th June declaration regarding Licence Condition ‘FT4 and governor training’ will be discussed and approved at the June meeting

**Author and Title:** Kerry Rogers, Director of Corporate Affairs/Company Secretary

**Lead Executive Director:** Kerry Rogers, Director of Corporate Affairs/Company Secretary

**2017 Board Self-Certifications to NHS Improvement**

**Background**

The [NHS provider licence](https://www.gov.uk/government/publications/the-nhs-provider-licence) is NHSI’s main tool for regulating providers of NHS services. The licence sets out conditions that healthcare providers must meet to help ensure that the health sector works for the benefit of patients. These conditions give NHSI the power to:

* set prices for NHS-funded care in partnership with NHS England
* enable integrated care
* safeguard patient choice and prevent anti-competitive behaviour that is against the interests of patients
* support commissioners to protect essential health services for patients if a provider gets into financial difficulties
* oversee the way NHS foundation trusts are governed

**Who needs a licence?**

As a provider of healthcare services for the purposes of the NHS, you need an NHS provider licence. This requirement came into effect from April 2014.

**What is required for self-certification**

Three declarations are required by the NHS provider licence:

|  |  |
| --- | --- |
| **Declaration** | **Submission date** |
| 1. General condition 6 - Systems for compliance with license conditions | 31st May |
| 1. Continuity of services condition 7 - Availability of Resources | 31st May |
| 1. Condition FT(4) and   Certification on training of Governors (in accordance with s151(5) of H&SCA) | 30th June |

This paper identifies the potential sources of assurance to support the Board make a statement of ‘confirmed’ or otherwise for **declarations 1 and 2**. This paper is submitted to the May Board of Directors meeting for this purpose.

**Declaration 3** requires evidence to be submitted to NHSI at the end of June and will be reviewed in more detail during June Council of Governors’ and Board of Directors’ meetings.

If the Board is unable to confirm any of the declarations, an alternate declaration is required that explains why the FT is unable to confirm, the actions it plans to take to address the situation, and any significant prospective risks and concerns it has regarding the delivery of high quality services and effective quality governance.

The details of each of the declarations and the suggested evidence used to enable Board to determine its final certification are outlined below.

**Declaration 1**

*Licence condition G6 is explained as follows:*

*1. The Licensee shall take all reasonable precautions against the risk of failure to comply with:*

*(a) the Conditions of this Licence,*

*(b) any requirements imposed on it under the NHS Acts, and*

*(c) the requirement to have regard to the NHS Constitution in providing health care services for the purposes of the NHS.*

*2. Without prejudice to the generality of paragraph 1, the steps that the Licensee must take pursuant to that paragraph shall include:*

*(a) the establishment and implementation of processes and systems to identify risks and guard against their occurrence; and*

*(b) regular review of whether those processes and systems have been implemented and of their effectiveness.*

*The Licensee is required to prepare and submit to NHSI a certificate to the effect that, following a review for the purposes of paragraph 2b above,* ***the Directors of the Licensee are or are not satisfied, as the case may be that, in the Financial Year most recently ended, the Licensee took all such precautions as were necessary in order to comply with the Condition****.*

*The Licensee is* ***also required to publish each certificate submitted for the purpose of this Condition*** *within one month of its submission to NHSI in such manner as is likely to bring it to the attention of such persons who reasonably can be expected to have an interest in it.*

For 2017/18 NHSI are **not** requiring Trust’s to submit their declarations with a plan that from July 2017 spot audits will take place where selected FTs will be required to demonstrate that they have carried out the self-certification process (which can be demonstrated by signed templates or board minutes and papers etc).

***Evidence to demonstrate compliance***

The Trust’s governance, performance, risk management and assurance systems and processes are designed to ensure that the Trust meets its obligations and achieves its objectives as required by regulation, statute and central mandate and are clearly set out in governance documents and in the Integrated Governance Framework approved and implemented from May 2015.  The Board and relevant Committees regularly review the Trust’s performance (including, quality, financial, and contractual matters) and assess risks. Where risks are identified, the Executive is tasked with implementing actions to mitigate the risk impact.  The Board until Q2 when the Single Operating Framework (SOF) came into force, and Executive reviewed on a quarterly basis reports which enabled it to make quarterly submissions and declarations; these reports covered finance, performance, progress against the Trust’s annual plan, quality, safety and experience. Additionally, the Board receives a regular update on the Board Assurance Framework and on the movement and management of strategic risk.

Key aspects of the governance, performance, risk management and assurance systems and processes are reviewed by the Audit Committee and Board, throughout the year and as part of the year-end reporting stage.  In particular, the Internal Audit annual report (which sets out a summary of the audits undertaken through the year) and the Head of Internal Audit Opinion provide evidence of the review of controls and systems throughout the year.

In addition, the Annual Governance Statement, signed by the Chief Executive, also provides evidence of the systematic review of the risk and control environment across the year, and in its draft form, was reviewed and commented upon by the Audit Committee in April 2017, the final draft receiving approval for recommendation to the Board at the May Audit Committee meeting. No significant control weaknesses indicative of systemic problems have been identified during the year.

Audit committee provides an independent and objective review of the establishment and maintenance of an effective system of integrated governance, risk management and internal control across the Trust and plays a pivotal role in supporting the Board.

As is acknowledged in the Trust’s Annual Governance Statement, in discharging its delegated responsibilities the Audit Committee has reviewed a range of matters to include a detailed review of the Annual Governance Statement within the context of the wider Annual Report alongside robust scrutiny of the Annual Accounts and Financial statements.  It has considered the effectiveness of the Board Assurance Framework to include consideration of the internal auditors’ positive report on the same, to gain ongoing assurance of the effectiveness of the Trust’s risk and internal control processes with respect to the strategic risk environment.  The committee reviewed and approved the internal and external audit plans.

There has been a regular review of internal audit progress reports including performance indicators and consideration of the effectiveness of internal audit to ensure a systematic review of the systems of internal control to include finance, clinical governance and clinical audit, risk management and quality assurance.  Additionally there has been a regular review of single action tender waivers and losses and special payments.  The committee approves and monitors the workplan of the counter fraud service. The counter fraud service attended the all committee meetings, to present updates on investigations, fraud prevention, and deterrent and awareness-raising activities.

In assessing the quality of the Trust’s control environment, the committee received reports during the year from the external auditors Deloitte LLP, and the internal auditors TIAA on the work they had undertaken in reviewing and auditing the control environment.

Furthermore, the work of the Quality Committee, Finance Committee, Charity Committee and Remuneration Committee have all contributed to a more granular understanding and attainment of reasonable assurance of the effectiveness of controls in the management of risks to the achievement of financial, quality, workforce and charitable objectives. Details of the specific focus of each of the Board committees is included in detail within the Annual Governance Statement, Remuneration Report and Corporate Governance sections of the Annual Report, all subject to audit/review and formal adoption by the Board following approvals in May.

Finally, the process of self-assessment and external review with regard to the Trust’s Well Led governance review has informed the view of compliance and evidence thereof.

***Declaration 2***

*Licence condition CoS7 is explained as follows:*

1. The Licensee shall at all times act in a manner calculated to secure that it has, or has access to, the Required Resources.
2. The Licensee shall not enter into any agreement or undertake any activity which creates a material risk that the Required Resources will not be available to the Licensee.
3. The Licensee, not later than two months from the end of each Financial Year, shall submit to {the regulator} a certificate as to the availability of the Required Resources for the period of 12 months commencing on the date of the certificate, in one of the following forms:
4. *“After making enquiries the Directors of the Licensee have a reasonable expectation that the Licensee will have the Required Resources available to it after taking account distributions which might reasonably be expected to be declared or paid for the period of 12 months referred to in this certificate.”*
5. *“After making enquiries the Directors of the Licensee have a reasonable expectation, subject to what is explained below, that the Licensee will have the Required Resources available to it after taking into account in particular (but without limitation) any distribution which might reasonably be expected to be declared or paid for the period of 12 months referred to in this certificate. However, they would like to draw attention to the following factors which may cast doubt on the ability of the Licensee to provide Commissioner Requested Services”.*
6. *“In the opinion of the Directors of the Licensee, the Licensee will not have the Required Resources available to it for the period of 12 months referred to in this certificate”.*

**Evidence to demonstrate compliance**

The evidence presented for declaration 1 is directly relevant also to this licence condition in addition to the following worthy or highlight:

* Going concern statement – debated in detail at April and May audit committees and supported by External Audit opinion
* Audit opinion – financial statements
* Budgeting process – demand and capacity review as part of activity and costing
* Monthly reporting to the Board (finance, performance, workforce, quality, nurse staffing mix/levels etc)
* Finance and Investment Committee scrutiny (EBITDA, liquidity, cash flow, use of resources, capital, CIP schemes etc)
* NHSI segmentation and use of resources metrics

**Recommendation**

The Board of Directors is invited to approve the declaration as follows:

* Following a review for the purpose of paragraph 2(b) of licence condition G6, the Directors of the Licensee are satisfied, as the case may be that, in the Financial Year most recently ended, the Licensee took all such precautions as were necessary in order to comply with the conditions of the licence, any requirements imposed on it under the NHS Acts and have had regard to the NHS Constitution. **CONFIRMED**
* The Board declares that the Licensee continues to meet the criteria for holding a licence. **CONFIRMED**
* 3a). After making enquiries the Directors of the Licensee have a reasonable expectation that the Licensee will have the Required Resources available to it after taking account distributions which might reasonably be expected to be declared or paid for the period of 12 months referred to in this certificate. **CONFIRMED**